March XX, 2018

Honorable Scott Pruitt
Administrator
U.S. Environmental Protection Agency
1200 Pennsylvania Avenue, NW
Washington, DC 20460

Dear Administrator Pruitt:

The undersigned manufacturers, water utilities, distributors, home builders, architects, and industry professionals join in urging you to continue funding EPA’s very successful WaterSense program in FY 2019 and beyond. We were very disappointed to see the Administration call for the program’s elimination in the FY 2019 budget. In a time where each program at EPA is being carefully reviewed and budget decisions are being weighed, the WaterSense program has demonstrably proven to be a sound investment of EPA’s resources.

This is a true public-private partnership, and an effort that requires the federal government to play a key facilitating role.

The WaterSense program is a voluntary program, not a regulatory one, that costs EPA approximately $3 million a year to administer, but has one of the best paybacks of any federal program. It is an example of an effective collaboration between industry and the government on determining voluntary water efficient performance measures that can be used by consumers, industry, and state/local governments.

**WaterSense Enjoys Broad, Bipartisan Support**

This support has been clearly demonstrated this past year by actions taken in the House and Senate. Both chambers included the language below categorically rejecting the elimination of this important program.

“The Committee rejects the proposed elimination of the WaterSense program, and provides not less than the fiscal year 2017 level.”

*Senate report, Dept. of the Interior, Environment, and Related Agencies Appropriations Bill, 2018*

“The Committee…rejects the proposed elimination of the WaterSense program.”

*H. Rep. 115-238 - Dept. of the Interior, Environment, and Related Agencies Appropriations Bill, 2018*

A 2017 EPA Inspector General report confirmed that EPA has the authority to operate the WaterSense program using authorities granted it by the Clean Water Act and Safe Drinking Water Act. The report also found that WaterSense is a “well-designed and managed program” and that it resulted in “consumer and industry confidence in WaterSense-labeled products, broad stakeholder support, and returns on investment.” The report further found that the program had “controls in place to ensure that the water and energy savings it calculated were reasonable.” The WaterSense program is delivering the impact that it says it is!1

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1 EPA, Office of Inspector General, EPA’s Voluntary WaterSense Program Demonstrated Success, 1 August 2017
WaterSense Provides Benefits to Consumers
The WaterSense label is critical to consumers seeking to identify and purchase a water-efficient plumbing product. Utilizing WaterSense-labeled products, consumers have saved more than $46.3 billion in water and energy bills since the inception of the program.² WaterSense has proven to be an effective tool for local communities and water providers to use in reducing the demand for limited water resources in their communities, saving an estimated 2.1 trillion gallons of water.

As many states continue to face severe drought conditions, WaterSense is helping residents reduce their water use and conserve water for other uses, including agriculture. In Oklahoma, for example, an estimated 3,750,442 residents live in drought areas.³

WaterSense Provides Benefits to Industry
Thanks to the collaborative nature of the WaterSense partnership and its national scope, manufacturers, retailers, and utilities have been able to use this program effectively. Examples include:

- As a result of the WaterSense program, businesses have developed more than 21,000 models of WaterSense-labeled products for bathrooms (showerheads, faucets, and urinals, in addition to toilets), commercial kitchens, and irrigation systems.
- In 2015, more than 50 percent of all tank-type toilets entering the market complied with WaterSense specifications.
- Today, all toilets, faucets, and showers sold in The Home Depot stores are WaterSense-labeled. Last year, The Home Depot offered more than $43.8 million in product markdowns of WaterSense-labeled products to encourage homeowners to switch out their older, less efficient devices. The retailer also partnered with utilities to make more than 350 local utility rebates available to its customers. This included a statewide campaign in drought-stricken California to provide $100 incentives for WaterSense-labeled toilets.⁴
- KB Homes constructs homes optimized for water conservation, particularly in water-challenged regions. Cumulatively, KB Homes’ WaterSense-labeled homes and installation of water-efficient features save an estimated 3 million gallons of water daily, compared with typical existing homes that do not have the same water-saving items.⁵
- A 2016 survey of water utilities found that 72 percent of utilities recognize that the WaterSense program is critical to their commercial, industrial, and institutional water conservation efforts, and 86 percent of utilities consider conserved water as one of their water supply alternatives.⁶
- The WaterSense website lists 130 different rebates being offered by local water authorities, utilities, and city governments to encourage the utilization of WaterSense-labeled products.

Because of the value of WaterSense to their business, their employees, and their customers, more than 1,700 manufacturers, water and energy utilities, distributors, state and local governments,

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² Environmental Protection Agency, WaterSense Accomplishments 2016
³ State Drought Monitor, February 12, 2018, The National Drought Mitigation Center, University of Nebraska-Lincoln http://droughtmonitor.unl.edu/
⁴ Environment Protection Agency, 2016 WaterSense Partners of the Year Award descriptions: https://www.epa.gov/watersense/watersense-awards#The%20Home%20Depot
⁵ KB Homes Oct. 11, 2016, news release, “KB Home Wins 2016 WaterSense® Sustained Excellence Award.”
non-profit organizations, trade associations, and retailers nationwide have partnered with the program.

**EPA’s Role is Critical to WaterSense’s Success**
The federal government’s role in WaterSense is key and adds important credibility to this program. According to NOAA, last year almost 30 percent of the United States experienced moderate to exceptional drought. Much of this occurred around cities experiencing the highest population growth. These communities are forced to make decisions on how best to reduce demand for their limited resources. They recognize that reducing indoor water use in residences and businesses can be cost effectively accomplished through water-efficiency standards for plumbing fixtures and efficient landscape irrigation practices. Rather than having these local officials make their own determination on the maximum amount of water used per flush by toilets/urinals and per minute by faucets/showerheads, WaterSense provides the national specifications agreed to by industry and guaranteed by the federal government.

States and cities are using financial incentives, community planning efforts, and water conservation requirements for public buildings to promote the adoption of efficient fixtures. WaterSense is the one commonality shared by all of these efforts. It has been a critical tool for state, local officials, and industry to coordinate and partner on these initiatives. If WaterSense is eliminated, the worst case scenario would be that each community would need to determine its own performance specifications — creating a patchwork of regulations that manufacturers and other industry stakeholders would have to meet, and adding to the costs of implementing and complying with such efforts. Moreover, as the WaterSense partnership is not duplicated by any other private or public program, it is vital that EPA continue to fund and encourage it. This program is an important component of EPA’s statutory requirements to oversee and maintain the quality of America’s drinking water supply.

**WaterSense Is a Cost-Effective Investment**
The economic and social benefits of the WaterSense program far outweigh its $3 million budget by helping families and businesses of all sizes to reduce utility bills and to conserve water. It is an independent and trusted resource for local policymakers in determining how to best to allocate water resources in their communities. We urge you to continue this program so that this highly valuable and productive partnership between industry and government can continue.

We greatly appreciate your consideration of the issues above, and look forward to working with you on preserving WaterSense and, in the future, on other issues of importance to business and the public. Should you have any questions, please contact Dain Hansen, chair of the High-Performance Building Coalition and Senior Vice President of Government Relations for The IAPMO Group, at dain.hansen@iapmo.org or (202) 445-7514.

Sincerely,

- The High-Performance Buildings Congressional Caucus Coalition
- The International Association of Plumbing and Mechanical Officials (The IAPMO Group)

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7 NOAA Website, accessed 2/12/18: https://www.ncdc.noaa.gov/sote/drought/201713